Leading public health authorities in the U.S. have found that there is not enough evidence to recommend e-cigarettes for tobacco cessation, and no e-cigarette has received approval from the FDA to be sold as a tobacco cessation product.

- The 2020 Surgeon General Report on Smoking Cessation, released in January 2020, concluded that “there is presently inadequate evidence to conclude that e-cigarettes, in general, increase smoking cessation.” The Surgeon General also cautions that because e-cigarettes are not a single product, but “a continually changing and heterogeneous group of products” that “are used in a variety of ways,” it is difficult to make broad generalizations about the efficacy of e-cigarettes for smoking cessation based upon any one study or any one product.¹

- The U.S. Preventive Services Task Force (USPSTF), which makes recommendations about the effectiveness of specific preventive care services after a thorough assessment of the science, recently updated its recommendation statement on tobacco smoking cessation adults and concluded that “the current evidence is insufficient to assess the balance of benefits and harms of electronic cigarettes (e-cigarettes) for tobacco cessation in adults...The USPSTF recommends that clinicians direct patients who use tobacco to other tobacco cessation interventions with proven effectiveness and established safety.”²

- A 2018 report from the National Academies of Sciences, Engineering, and Medicine (NASEM) concluded, “[o]verall, there is limited evidence that e-cigarettes may be effective aids to promote smoking cessation.”³

- Researchers from the Centers for Disease Control and Prevention (CDC) stated, “There is currently no conclusive scientific evidence that e-cigarettes promote long-term cessation, and e-cigarettes are not included as a recommended smoking cessation method by the U.S. Public Health Service.”⁴

- The World Health Organization (WHO) reported in their 2021 Report on the Global Tobacco Epidemic that, “evidence on the use of ENDS as a cessation aid is inconclusive”.⁵ The report notes the limitations with the evidence that suggests that e-cigarettes can help smokers quit: the certainty of evidence is low to moderate and the products evaluated do not reflect the current landscape of e-cigarette products available.

- In a court brief from 2019, the FDA stated that, “the claim that vaping helps smokers quit in meaningful numbers remains unproven.”⁶ FDA is the federal agency charged with determining what products are effective at helping smokers quit.

- In November 2022, the Cochrane Library’s Tobacco Addiction Group, based at the University of Oxford, published an updated review of the evidence regarding the role of e-cigarettes in quitting smoking. The review found that nicotine e-cigarettes can help people stop smoking for at least six months.⁷ However, the utility of the Cochrane review remains limited:
  - The review’s conclusions are inconsistent with those of other public health authorities who have comprehensively reviewed the evidence and concluded that there is inadequate evidence to conclude that e-cigarettes are effective for smoking cessation.
  - Their findings rely on just six studies to reach its main conclusions regarding the effectiveness of nicotine e-cigarettes for cessation. The review itself also acknowledges that the results are based
on a few studies and that more evidence is needed, particularly about the effects of newer types of e-cigarettes.

- In addition, one-third of the studies relied upon are industry-funded studies which have not been peer-reviewed. For example, 2 of the 6 studies used to support the finding that nicotine e-cigarettes can help people to stop smoking for at least six months compared to NRT were presented at an SRNT (not published) by authors employed by a research group that receives industry funding. In addition, three of the 6 studies also include authors who’re reviewers for the Cochrane review.

- Because of the review’s focus on randomized controlled trials (RCTs), its findings are not generalizable for a population-level impact. RCTs do not reflect how e-cigarettes are primarily used as consumer products. Studies using national survey data, which reflect real-world utilization of e-cigarettes, have not found that e-cigarettes help adult smokers quit at higher rates than FDA-approved tobacco cessation medications.

Several studies have found that e-cigarette use is not associated with successful quitting.\(^8\)

- A recent study published in *Tobacco Control* did not find an additional cessation benefit from the use of e-cigarettes for quitting.\(^9\) Analyzing FDA’s Population Assessment of Tobacco and Health (PATH) survey data Waves 3-5 (2016-2019), researchers compared continued abstinence rates among US adult former smokers who’d reported using e-cigarettes to assist with their recent quitting versus 1) those who’d used no e-cigarette products, and 2) those who’d used any NRT/pharmaceutical aids. The study found that recent former smokers who’d used e-cigarettes to quit had a significantly lower rate of staying quit from cigarette smoking compared to those who’d used either no e-cigarette products or specifically, used any NRT/pharmaceutical aid. Similarly, lower rates for staying quit from any tobacco products, including e-cigarettes, were also found among those who’d used e-cigarettes to quit compared to 1) those who’d used no e-cigarette products, and 2) those who’d used any NRT/pharmaceutical aids.

- Another study also analyzing FDA’s PATH survey Waves 3 and 4 (2015-2016; 2016-2017) found that there were no significant differences between rates of successful smoking cessation for electronic nicotine delivery systems (ENDS) (16.2%), nicotine replacement therapy (NRT) (16.1%), non-NRT medications (varenicline and bupropion) (17.7%), and a combination of NRT and non-NRT medication (14.8%).\(^10\) It also found that none of the survey participants who had used ENDS as a cessation aid with or without other methods had become ENDS-only users by follow-up, while 37.6% had become dual users of both cigarettes and ENDS. These findings further support recommendations like that of the USPSTF to focus cessation efforts on treatments with already proven effectiveness and established safety. The authors state that, “people who smoke should be encouraged to quit at an earlier age and use FDA approved cessation methods such as NRT or non-NRT medication to quit cigarettes.”

- A 2018 study did not find any evidence that ENDS help adult smokers quit at a higher rate than smokers who did not use these products despite ENDS users being more likely to make a quit attempt. In fact, the authors state that “findings indicate that, at the time of this study, ENDS under “real world” use and conditions may have suppressed or delayed quitting among some adult smokers.” Specifically, of the 27 percent of smokers who reported using ENDS at baseline, about 90 percent were still smoking at one year follow-up. Moreover, the study found that ENDS users quit at a lower rate than non-ENDS users regardless of frequency or duration of ENDS use, device type, quitting as reason for use, or e-liquid flavor.\(^11\)

- Meta-analyses that examine the association between e-cigarette use and smoking cessation among adult smokers have found no association between e-cigarette use and smoking cessation. A 2016 meta-analysis of 38 studies found that the odds of quitting were less among smokers using e-cigarettes.\(^12\) A more recent meta-analysis of 55 studies also found that e-cigarette use was not
significantly associated with smoking cessation. The analysis did find that daily e-cigarette use was associated with increased smoking cessation while less than daily e-cigarette use was associated with significantly less smoking cessation.\textsuperscript{13}

- A systematic review that examined consumer preference for various e-cigarette attributes found “inconclusive evidence” as to whether flavored e-cigarettes assisted quitting smoking.\textsuperscript{14}

- Two studies released in 2020 that analyze data from FDA’s PATH survey reinforce findings from earlier studies that using e-cigarettes is not more effective in helping smokers quit compared to NRT or other FDA-approved pharmacotherapies. Of concern, these studies also showed that the majority of participants who either tried or successfully used e-cigarettes to quit smoking were still using e-cigarettes at follow-up, suggesting that e-cigarettes may contribute to ongoing nicotine dependence.\textsuperscript{15}

- While a New England Journal of Medicine study found that certain e-cigarettes may help smokers to quit cigarettes, the study’s findings and implications, especially in the U.S., are limited.\textsuperscript{16}
  - The study does not speak to the efficacy of e-cigarettes in general. The study examined only one type of e-cigarette – a refillable, open-tank device that differs greatly from e-cigarettes like Juul that now dominate the U.S. market. E-cigarettes vary widely, including in how much nicotine they deliver, how efficiently, and for how long. Studies are needed to determine whether or not the newer, more popular products sold in the U.S. are effective in helping U.S. smokers quit.
  - The study does not speak to the efficacy of e-cigarettes in a non-clinical setting. Smokers in this study were enrolled in a clinical stop smoking program and received weekly face-to-face counseling support from local health care providers. The authors state that “further trials are needed to determine whether our results are generalizable outside the UK services.”
  - The study is not generalizable to all smokers. Study participants were smokers who were motivated to quit and sought help quitting through the U.K. National Health Service’s stop-smoking program.

- According to the 2021 NHIS, more than 1 in 4 adult e-cigarette users (29.4\%) report using both e-cigarettes and cigarettes (dual use).\textsuperscript{17} While data on what happens with dual users over time are limited, analysis of PATH data found that nearly 9 out of 10 early dual users were still smoking cigarettes at follow-up.\textsuperscript{18} Also of concern, some research has found that dual use of e-cigarettes and cigarettes can reduce a smoker’s chance of quitting compared to not using e-cigarettes at all.\textsuperscript{19}

- E-cigarette companies may claim that adult smokers are the target audience, but that is not who is using the product. \textit{E-cigarettes have become increasingly popular among youth and young adults, while there has been no significant uptake among older adults.} Over 2.5 million middle and high school students are current e-cigarette users.\textsuperscript{20} More than half of 18-24 year-old e-cigarette users (61.4\%) have never smoked cigarettes.\textsuperscript{21}

- At the same time, there has no significant uptake of e-cigarettes among adults. Data from the National Health Interview Survey (NHIS) show that in 2021, 4.5\% of adults currently used e-cigarettes.\textsuperscript{22} Of concern, overall, nearly 60\% of adult e-cigarette users are still smoking cigarettes or have never been smokers.\textsuperscript{23}

- Several evidence-based treatment options are available to help adult smokers quit. There are seven FDA approved tobacco cessation medications on the market today that are proven effective, in addition to cessation counseling, which has also been identified as an effective cessation tool. No e-cigarette has been approved or even reviewed for smoking cessation purposes by the Food and Drug Administration. No e-cigarette manufacturer has ever even applied to FDA with evidence that e-cigarettes are effective at helping smokers quit.
While we should keep an open mind about the potential for e-cigarettes as a cessation tool, we need science to back this up. And any potential that e-cigarettes may have at helping smokers quit cannot come at the expense of large scale youth use. E-cigarettes are addicting kids, putting their health at risk and threatening decades of progress in reducing youth tobacco use. As former FDA Commissioner Scott Gottlieb noted in June 2018, “If by opening a path for e-cigs to be an alternative for adult smokers, all we end up doing is hooking a new generation of kids on nicotine, we’ll have failed in our purpose. We’ll have swapped one public health tragedy for a new one.”

There is limited evidence to suggest that flavored e-cigarettes play a beneficial role in helping adult smokers quit.

- For all the discussion about flavors being necessary to help someone switch from cigarettes to e-cigarettes, there is little evidence to support it. Public health authorities in the U.S., including the CDC, have not found enough evidence to recommend e-cigarettes, including any flavored e-cigarette, for tobacco cessation.
- A systematic review that examined consumer preference for various e-cigarette attributes found “inconclusive evidence” as to whether flavored e-cigarettes assisted quitting smoking.
- There is no evidence that adults who say they quit using flavors would not be able to quit without the flavors. Just because some adults may like flavors, it does not mean flavors are needed to help them quit.
- On the other hand, the evidence is clear that flavors attract youth. According to the 2022 National Youth Tobacco Survey, 84.9% of youth e-cigarette users use flavored e-cigarettes. According to another national survey, the Population Assessment of Tobacco and Health (PATH), 70 percent of youth e-cigarette users say they use e-cigarettes “because they come in flavors I like.”
- No e-cigarette manufacturer has published a single randomized controlled trial on the effectiveness of their product for cessation, let alone the efficacy of *flavored* e-cigarettes.
  - If a manufacturer has evidence that a flavored e-cigarette helps smokers quit and does not appeal to kids, then the manufacturer should submit that evidence to the FDA for review and get authorization to sell that product. Not a single manufacturer has done so.

There is some research which suggests that some types of e-cigarettes used under certain conditions may help smokers quit. For example, studies have found that daily or frequent e-cigarette use is associated with increased smoking cessation. Other research suggests that that e-cigarettes may be effective at helping smokers quit traditional cigarettes when combined with behavioral support or when used as part of a clinical program. While these findings may seem promising, unfortunately, this research does not reflect real world experience and how most e-cigarette users use the product - a significant percentage of e-cigarette users do not use e-cigarettes daily and most e-cigarette users are not using e-cigarettes as part of a clinical intervention or combined with other cessation support. As a result, these e-cigarette users are less likely to stop smoking cigarettes. Also of note, several studies suffer from important limitations, which limit their utility.

*Campaign for Tobacco-Free Kids, June 13, 2023*
24 Dr. Scott Gottlieb Remarks to the American Society of Clinical Oncology (ASCO) Annual Meeting, June 2, 2018


